



City of Pascagoula 2017 Community Development Action Plan as Substantially Amended June – August 2019 Public Review Draft

The City is proposing to substantially amend its 2017 Action Plan during June – August 2019 to reallocate \$48,924.31 from the ADA Public Access Improvements Project to the MCC Park Improvements and Access Project. **The proposed changes are highlighted in yellow to facilitate public review.**

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Pascagoula's 2017 One-Year Action Plan is a component of its 2015-2019 Five-Year Consolidated Plan and serves as the City's application to the U.S. Department of Housing and Urban Development (HUD) for entitlement grants. For Program Year 2017, which begins October 1, 2017 and ends September 30, 2018, the City of Pascagoula (the City) received an allocation of \$193,726 in Community Development Block Grant (CDBG) funds from HUD. The City has \$373 in unallocated carryover funds and it does not anticipate receiving any CDBG Program Income in the 2017 Program Year.

The City is not a formula entitlement recipient under HUD's Emergency Shelter Grant (ESG), Housing Opportunities for Persons With AIDS (HOPWA) or HOME Programs. This Action Plan identifies the City of Pascagoula's sources of Program Year 2017 funds and other resources available to plan and implement specific activities that are intended to primarily benefit low- to moderate-income residents by meeting their housing and nonhousing community development needs.

Through its citizen-based public planning process described in this Action Plan and the City's 2015-2019 Consolidated Plan, the community's housing and nonhousing community development needs and priorities were identified. Input provided by citizens, citizen groups and nonprofit organizations, in

particular those agencies structured to deliver housing and supportive services to Pascagoula's low- and moderate-income residents, and various residents and business owners provided oral input to assist the City in identifying community priorities that focus on: 1) improving the quality of life for residents, especially in areas where the majority of households qualify as low- to moderate-income; and 2) expanding public services for very low, low and moderate-income families, the homeless and qualified residents with special needs, such as the elderly, persons experiencing domestic violence, and disabled persons.

The 2017 Action Plan was substantially amended during May - August 2018 to reallocate \$68,205 from the Facade Grant Matching Program and the First Time Homebuyers Down Payment Assistance Program to the existing ADA Public Access Improvements Project to improve ADA-compliant access to City parks and recreational areas and to help the City address timeliness concerns expressed by HUD.

The 2017 Action Plan was substantially amended for the second time during June - August 2019 to reallocate \$48,924.31 from the ADA Public Access Improvements Project to the MCC Park Improvements and Access Project to improve the quality of life and living environment for 6,109 residents, of whom 55.16% are low- to moderate-income, by diversifying recreational opportunities in an existing City park in a primarily-residential project service area where there are no other public parks or public recreational resources. As funds allow, ADA-compliant access improvements also will be provided throughout the park.

2. Summarize the objectives and outcomes identified in the Plan

As identified in its 2015-2019 Consolidated Plan, the City's Community Development Block Grant (CDBG) Entitlement Program is guided by the overarching goal of developing a viable community in which all residents, but especially those in low- to moderate-income households and those who have special needs, enjoy:

- decent housing;
- suitable living environments; and
- economic opportunities.

The City will continue to address its unmet housing and nonhousing community development needs by:

- supporting improved access to affordable housing;
- providing housing assistance services;
- implementing activities to provide suitable living environments; and
- addressing unmet needs of the homeless and special needs populations through funded qualified public services.

Working collaboratively with public and private agencies, organizations, community leaders, residents, business owners and other interested parties, the City strives to accomplish this goal by achieving objectives identified and prioritized as part of the annual CDBG Action Plan development process. Each

One-Year Action Plan supplements information and citizen input detailed in the current Five-Year Consolidated Plan.

The City adhered to its citizen participation plan during development of the 2017 Action Plan to encourage and consider citizen input, as detailed in Section AP-12. Community priorities and unmet needs identified during development of the 2017 Action Plan supplement those identified in the City's 2015-2019 Consolidated Plan and guided identification of proposed CDBG-funded activities. The City's ability to comprehensively address its unmet community needs, which are considerable, is constrained by the limited amount of CDBG resources annually allocated to it by HUD. Every effort is made to maximize public benefits by leveraging other funding resources. By investing CDBG funds at the neighborhood level, the City improves the quality of life for the greatest possible number of residents, particularly for those who reside in low- to moderate-income areas.

Activities identified for implementation in Pascagoula's 2017 Action Plan are intended to principally benefit low- to moderate-income residents by funding activities that improve the living environment in primarily residential areas where the majority of residents qualify as low- to moderate-income.

3. Evaluation of past performance

The City monitors its performance in terms of meeting HUD national objectives; spending CDBG funds on a timely basis; meeting identified goals with CDBG funds; and complying with HUD regulations and policies on an on-going basis through IDIS software tools, monthly reports and staff interaction.

The City also assesses its performance at least once annually and conducts a public hearing to inform the public of its progress in completing activities funded through the CDBG Program. The City reports past performance to HUD annually through its Consolidated Annual Performance and Evaluation Report (CAPER).

Although the City's annual activity goals for CDBG-funded activities historically are achieved, as reported in the 2013, 2014, 2015 and 2016 CAPERs, unmet community needs are so great that continued CDBG funding of public service and public facility improvement activities is warranted. Public input provided during development of the 2015-2019 Consolidated Plan and 2017 Action Plan affirms the continued need to budget CDBG funds to support these activities in Pascagoula.

For example, the City was successful in its past performance in terms of achieving annual goals for public facilities and services that assisted homeless and special needs individuals and also in terms of meeting all HUD compliance requirements. Based on this success and continued community need, Pascagoula budgeted the maximum allowed by HUD in PY2017 to support CDBG-eligible public service activities to benefit the homeless and residents with special needs.

Similarly, previous years' success in achieving goals for CDBG-funded public facilities improvements to comply with ADA requirements, and the continued need for this activity as expressed by the public, supported the budgeting of PY2017 funds to improve ADA-compliant access to City parks and to expand

recreational resources based on input from citizens and recommendations in the City's ADA Self-Evaluation and Transition Plan.

4. Summary of Citizen Participation Process and consultation process

The City of Pascagoula encourages citizen participation throughout development of each Action Plan, including this 2017 Action Plan, in compliance with its Citizen Participation Plan, which identifies the process the City follows to invite residents and other interested parties to participate in identifying and prioritizing community needs and to provide input into the use of CDBG funds to address those needs. The City also consulted with regional housing and nonhousing community agencies, including the Mississippi Regional Housing Authority VIII, the Open Doors Homeless Coalition, the Gulf Coast Center for NonViolence and other agencies, organizations and individuals in developing the 2017 Action Plan.

Section AP-12 details the specific steps the City took to comply with the intent and requirements of its Citizen Participation Plan to encourage broad input into development of the 2017 Action Plan. This included posting notices, contacting individual nonprofit agencies, organizations and individuals to encourage their participation, and using social media to expand outreach.

A public hearing was held at 5:30 p.m., May 30, 2017 at Pascagoula City Hall, which is accessible to persons with disabilities; meeting notices provided information about how to request accommodations such as a translator or signing assistance. A 30-day comment period was publicized to encourage public review of the Draft Action Plan and invite public input into the development process.

Following notification from HUD on June 15, 2017 that the City's allocation included \$13,760 of reallocated CDBG Entitlement Program funds, a second public hearing was held at 5:30 p.m., July 20, 2017 also at Pascagoula City Hall; meeting notices provided information about how to request accommodations such as a translator or signing assistance. A 14-day comment period was publicized to encourage public review of and comment about the updated Draft Action Plan and invited additional public input into the development process. The Pascagoula 2017 Action Plan was approved by the City Council at its regular meeting August 1, 2017 and was submitted to HUD via IDIS before August 16, 2017.

The 2017 Action Plan was substantially amended during May - August 2018 to reallocate \$68,205 from the Facade Grant Matching Program and First Time Homebuyers Down Payment Assistance Program to the ADA Public Access Improvements Project.

The 2017 Action Plan was substantially amended again June - August 2019 to reallocate funds from the ADA Public Access Improvements Project to the MCC Park Improvements and Access Project. A public hearing regarding this amendment was held at 5:30 p.m., June 18, 2019 at the Pascagoula Senior Center, which is accessible to persons with disabilities; meeting notices provided information about how to request accommodations such as a translator or signing assistance. A 30-day comment period, June 19 – July 19, 2019, was publicized to encourage public review of the Draft Action Plan as Substantially Amended and invite public input into the development process.

The substantial amendment processes were conducted in full compliance with the Pascagoula Citizen Participation Plan.

5. Summary of public comments

Public hearings to discuss the City of Pascagoula's 2017 One-Year Action Plan were held on Tuesday, May 30, 2017 and Thursday, July 20, 2017 at 5:30 p.m. in the Council Chambers of Pascagoula City Hall. Minutes from the meetings, as well as copies of the attendance rosters, agendas, CDBG Fact Sheet, the official notices posted on the City's Facebook page to advertise the hearings are attached to this document.

All oral comments offered at the public hearings were considered by the City and are summarized in the minutes; no written comments were received at the hearings or submitted during the June 6 – July 5, 2017 30-day comment period or the July 12 - 25, 2017 14-day comment period.

No citizens attended the May 22, 2018 public hearing regarding the substantial amendment to the 2017 Action Plan and no written comments were received during the May 25 - July 6, 2018 30-day comment period.

___ citizens attended the June 18, 2019 public hearing regarding the second substantial amendment to the 2017 Action Plan; ___ oral comments and ___ written comments were received at the hearing. ___ written comments were received during June 19 - July 19, 2019 30-day comment period.

6. Summary of comments or views not accepted and the reasons for not accepting them

All oral and written comments formally submitted during the public hearings and during the 30-day comment periods were considered by the City. Oral comments offered at the hearings are summarized in the attached minutes.

No citizens attended the May 22, 2018 public hearing regarding the substantial amendment to the 2017 Action Plan and no written comments were submitted during the 30-day comment period.

___ oral comments and ___ written comments were received during the June 18, 2019 public hearing regarding the second substantial amendment to the 2017 Action Plan. ___ written comments were submitted during the 30-day comment period.

Lack of funding to address all identified needs requires the City to prioritize use of limited CDBG funds to maximize benefits for the greatest number of low- to moderate-income residents possible.

7. Summary

In Program Year 2017, the City received a HUD allocation of \$193,726 in CDBG Entitlement funds to assist the City in addressing some of the unmet housing and nonhousing community development needs. To the extent possible, the City will leverage these CDBG funds to maximize public benefit to

improve residents’ quality of life, particularly for those who reside in low- to moderate-income households, who are homeless or who have special needs.

The City will continue to work actively with local, regional and state nonprofit agencies and service providers that serve its low- to moderate-income residents, the homeless and those with special needs by supporting their applications for federal and state assistance when the programs proposed to be funded are consistent with Pascagoula’s 2015-2019 Consolidated Plan and the 2017 Action Plan.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

| Agency Role | Name | Department/Agency |
|--------------------|-------------|--|
| CDBG Administrator | | Department of Community and Economic Development |

Table 1 – Responsible Agencies

Consolidated Plan Public Contact Information

Aleta Raley, Grants Administrator
 Pascagoula Department of Community and Economic Development
 email: araley@cityofpascagoula.com
 phone: 228-938-2351

AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

The City encourages a high level of public participation, public communication and consultation to identify and prioritize community goals to maximize the use of limited CDBG Entitlement funding. In keeping with this spirit of collaboration and coordination, the City developed its 2017 Action Plan with input from stakeholders that included nonprofit organizations and service providers, community leaders, businesses, senior citizens and other interested parties. Proposed activities and use of funds in the 2017 One-Year Action Plan are based on achieving community goals and priorities identified in the 2015-2019 Consolidated Plan.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

The City actively works to enhance coordination and collaboration between the regional housing authority and regional and local housing and community development service providers. Regular communication among the City, the Regional Housing Authority VIII and local and regional housing and social service agencies minimizes duplication of efforts; maximizes effective use of limited resources; improves efficient delivery of services and management of client data; and encourages consideration of collaborative community-wide solutions to better meet residents' housing and nonhousing needs.

On an on-going basis, the City of Pascagoula:

- Encourages coordination and communication between public and private sector agencies in the City's institutional structure to minimize duplication of efforts.
- Supports the efforts of the Regional Housing Authority VIII and other organizations to meet the housing needs of the elderly and others with special needs with HUD program funding and other public/private resources.
- Supports the efforts of the social service agencies in the City of Pascagoula, Mississippi to address the full Continuum of Care.
- Encourages and considers citizen input regarding the use of HUD resources, in compliance with its citizen participation plan.
- Supports efforts to improve delivery methods and institute systematic improvements of the Salvation Army, South Mississippi AIDS Task Force, Homes of Grace, Open Doors Homeless Coalition, Gulf Coast Center For NonViolence, Boys and Girls Clubs, Public Housing Resident Councils, Stevens Center and other nonprofit agencies to meet the housing and nonhousing needs of the homeless, the elderly, the physically and mentally disabled, persons living with HIV/AIDS and their families, and individuals with drug and alcohol addiction who reside in the City of Pascagoula.

In compliance with the Pascagoula Citizen Participation Plan, all known nonprofit service agencies and organizations were invited by emails from the City and through public notices posted in public places as well as on the City's Facebook page and website, to participate in the 2017 Action Plan development process by attending the public hearings and submitting written comments during the two formal comment periods.

The 2017 Action Plan incorporates and supplements the public input provided during development of the five-year Consolidated Plan. In addition to encouraging participation into development of the 2017 Action Plan from publicly-funded institutions and systems of care that may discharge persons into homelessness, the City consulted with the Executive Director of Open Doors Homeless Coalition, the regional Continuum of Care, to update current, local homeless needs, including homelessness caused by institutions and systems of care that discharge persons into homelessness, and how best to address

these needs in Pascagoula with limited resources. The City also contacted the Mississippi Region VIII Housing Authority to consult about public housing needs and unmet needs. State and local health and child welfare agencies also were invited and encouraged to provide input into development of the 2017 Action Plan.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City has a good working relationship with the Open Doors Homeless Coalition Continuum of Care and is an active participant in the multi-county, multi-agency effort to address the full continuum of care for the homeless on the Mississippi Gulf Coast.

While Pascagoula is not a formula entitlement recipient under HUD's Emergency Shelter Grant (ESG), Housing Opportunities for Persons With AIDS (HOPWA) or HOME Programs, its partnership with the local continuum of care, the Open Doors Homeless Coalition, allows it to keep abreast of the needs of the homeless and chronically homeless populations in the City as well as with those at risk of becoming homeless.

In addition, the City also maintains a good working relationship with experienced housing service providers, including the Region VIII Housing Authority, Gulf Coast Center for Nonviolence and the Open Doors Homeless Coalition, and supports their efforts to address emergency, transitional and permanent housing needs by investing CDBG funds in eligible public service activities that benefit chronically homeless individuals and their families, families with children, veterans, unaccompanied youth and persons at risk of homelessness.

In its 2015-2019 Consolidated Plan, the City identified the need for additional emergency shelters, transitional housing units and permanent, affordable housing units. To address this priority need, the City will continue to:

- support applications for funding from local and regional homeless and housing services providers;
- work with local and regional partners to identify and secure other resources needed to fully address the needs of the homeless; and
- support other public agencies in their efforts to develop education and employment training programs for the homeless.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City does not receive or administer any ESG funds, but it does provide input about the emergency shelter needs of the community to support the efforts of the Open Doors Homeless Coalition Continuum of Care, including programs and activities assisted with ESG funds.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

| | | |
|---|--|--|
| 1 | Agency/Group/Organization | Open Doors Homeless Coalition |
| | Agency/Group/Organization Type | Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Regional organization |
| | What section of the Plan was addressed by Consultation? | Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy HOPWA Strategy Anti-poverty Strategy Lead-based Paint Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | On June 28, 2017, the City consulted with the Executive Director about current, local homeless needs and how best to address these needs with limited resources. Anticipated outcomes include a better understanding of Pascagoula's affordable housing needs. |

| | | |
|---|--|---|
| 2 | Agency/Group/Organization | GULF COAST WOMEN'S CENTER FOR NONVIOLENCE |
| | Agency/Group/Organization Type | Housing Services - Housing Services-Children Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Regional organization |
| | What section of the Plan was addressed by Consultation? | Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy |
| | Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination? | The City consulted with the Gulf Coast Center for Nonviolence via telephone and in writing several times during June 2017 to identify current needs of individuals in Pascagoula who are experiencing domestic violence. The Executive Director declined the invitation for a meeting. The anticipated outcome of on-going communication with this agency is expanded emergency and transitional housing services to address these needs. |

Identify any Agency Types not consulted and provide rationale for not consulting

The City is not aware of any agency types that it did not consult with. The City requested an opportunity to consult with the Mississippi Regional Housing Authority VIII for input into its 2017 Action Plan on June 28, 2017 and was notified by email dated July 6, 2017 that no information needed to be changed from that provided for the 2016 Action Plan. A copy of this correspondence is in the City's file. Pascagoula also contacted social service agencies and other nonprofit agencies by email to encourage them to attend the public hearings and to provide input about the use of Pascagoula's 2017 CDBG allocation to meet the community's housing and nonhousing community development needs. The public hearings and two public comment periods were widely advertised to encourage input and the City did not exclude any known entity from participating in the planning process.

Other local/regional/state/federal planning efforts considered when preparing the Plan

| Name of Plan | Lead Organization | How do the goals of your Strategic Plan overlap with the goals of each plan? |
|--|-----------------------------------|--|
| Continuum of Care | Open Doors Homeless Coalition | The goals are consistent. |
| Pascagoula Analysis of Impediments to Fair Housing | City of Pascagoula | The City continues its efforts to address impediments to fair housing choice to support affordable housing for all residents. |
| Plan for Opportunity | Gulf Regional Planning Commission | The goals are consistent in terms of supporting efforts to address affordable, fair housing and public transportation service expansion. |

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

The City attempted to consult with the Mississippi Regional Housing Authority VIII in developing its 2017 Action Plan regarding existing conditions and needs and services provided at the public housing developments located in Pascagoula.

As detailed in template AP-65 Homeless & Other Special Needs Activities, the City of Pascagoula has an active working relationship with the CoC and other public and private agencies that address housing, health, social services, employment, education and youth. This partnership serves as a framework through which agencies such as the South Mississippi Regional Center, LIFE, CARE, Gulf Coast Mental Health and the Mental Health Association of Mississippi provide ongoing input to the City about activities and programs that may help address the unmet needs of homeless, those about to become homeless and those with special needs in Pascagoula.

Jackson County is not among the fourteen high-risk counties in the State of Mississippi for lead-based paint poisoning and the Mississippi Department of Health did not have any recently documented cases of lead-based poisoning in the City of Pascagoula.

The City of Pascagoula’s Analysis of Impediments to Fair Housing Choice and its Comprehensive Plan were considered during development of the 2017 Action Plan. *The Plan for Opportunity*, the Regional Sustainability Plan for the Mississippi Gulf Coast, was a collaborative effort spearheaded by the Gulf Regional Planning Commission and also was considered during planning efforts.

AP-12 Participation – 91.105, 91.200(c)

Summary of citizen participation process/Efforts made to broaden citizen participation

The City encouraged citizen participation throughout development and substantial amendment of its 2017 Action Plan, in compliance with its Citizen Participation Plan. To encourage input from citizens, particularly low, very low and extremely low income persons, information about the 2017 Action Plan development and amendment processes and availability of draft documents were posted at City Hall, at the Community and Economic Development Department and in the Pascagoula Library; notices were posted on the City Facebook page and website. The housing and social service agencies that provide direct services to low, very low, and extremely low-income persons, the homeless and those with special needs were emailed the 2017 Action Plan development and substantial amendment schedules and encouraged to share it with their clients.

A copy of all public notices is attached to this document. Specific steps taken by the City to broaden community input into development and substantial amendment of the 2017 Action Plan include:

- Posting on its Facebook page and website Notices of Availability of Information as it pertains to the City of Pascagoula's 2017 One-Year Action Plan and Amendments;
- Emailing letters to housing and social service agencies, civic organizations and neighborhood associations to encourage attendance at the public hearings and to make them aware of the availability of information regarding the 2017 One-Year Action Plan and substantial amendments;
- Posting Notices of Public Hearings on the City's Facebook page and website to invite the public to attend and provide input into development and amendment of the 2017 One-Year Action Plan;
- On May 30, 2017, conducting a public hearing to provide citizens with an opportunity to comment orally and in writing about the housing and non-housing community development needs of the City and about the proposed use of CDBG funds during the 2017 Program Year;
- Conducting a public hearing on July 20, 2017 to provide citizens with an opportunity to comment orally and in writing about the housing and non-housing community development needs of the City and about the proposed use of CDBG funds during the 2017 Program Year;
- Posting notices of the availability of the first and second Drafts of the 2017 One-Year Action Plan for public review and comment during a 30-day and a 14-day comment period;
- Conducting a public hearing on May 22, 2018 and June 18, 2019 regarding proposed substantial amendments to the 2017 Action Plan;
- Posting notices of the availability of the Draft 2017 Action Plan as Substantially Amended twice for public review and comment during two separate 30-day comment periods;
- Sending notices to known local churches to invite congregations to participate in the 2017 Action Plan substantial amendment processes; and
- Sending public service announcements to local radio stations in a further effort to broaden community outreach regarding development of both substantial amendments.

Citizen Participation Outreach

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/attendance | Summary of comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|------------|------------------|--|--|--|---|---------------------|
| 1 | Public Hearing | <p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> | <p>One person attended the May 30 public hearing; one person also attended the July 20 hearing. No citizens attended the May 22, 2018 public hearing. ___ citizens attended the June 18, 2019 hearing.</p> | <p>A copy of the minutes of the public hearings, which summarize oral comments received, is attached to this document.</p> | <p>All comments were considered by the City, but the amount of available CDBG funds was insufficient to meet all community needs identified. The City allocated CDBG funds to address unmet needs benefiting the greatest number of low- to moderate-income residents possible.</p> | |

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/attendance | Summary of comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|------------|--------------------|--|--|--|--|---------------------|
| 2 | Posting of notices | <p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p> | <p>Notices were posting in public places to share information about availability of information regarding the CDBG Entitlement Program and 2017 Action Plan development and substantial amendment processes; to promote the public hearings and encourage attendance; and to advertise the availability of the drafts for public review and input.</p> | <p>All oral comments received are summarized in the public hearing minutes, attached to this document.</p> | <p>All comments were considered by the City, but the amount of available CDBG funds was insufficient to meet all community unmet needs benefiting the greatest number of low- to moderate-income residents possible.</p> | |

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/attendance | Summary of comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|------------|-------------------|--|--|--|--|---------------------|
| 3 | Internet Outreach | <p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Residents of Public and Assisted Housing</p> | <p>The 2017 Action Plan development and substantial amendment processes were posted on the City's website as well as on its Facebook page. Each notice and all draft documents also were posted on the City's website.</p> | <p>All oral comments received are summarized in the public hearing minutes, attached to this document.</p> | <p>All comments were considered by the City, but the amount of available CDBG funds was insufficient to meet all community unmet needs benefiting the greatest number of low- to moderate-income residents possible.</p> | |

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| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/attendance | Summary of comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|------------|-------------------|--|---|---|---|---------------------|
| 4 | Internet Outreach | Regional housing and nonhousing community development agencies | Emails were sent to known housing and non-housing community development agencies that provide services to Pascagoula residents, as well as business leaders and organizations to share information about the 2017 Action Plan development and substantial amendment processes, to invite them to attend the public hearings and encourage their oral and written comments, and to promote review and input about the draft documents. | All oral comments received are summarized in the public hearing minutes, attached to this document. | All comments were considered by the City, but the amount of available CDBG funds was insufficient to meet all community unmet needs benefiting the greatest number of low- to moderate-income residents possible. | |

Table 4 – Citizen Participation Outreach

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City is defined by HUD as an Entitlement City for the CDBG Program and, as such, receives an annual allocation of CDBG funds that is invested to primarily benefit low- to moderate-income residents and those with special needs by addressing unmet housing and nonhousing community development needs through CDBG-eligible activities.

The City received a Program Year 2017 allocation of \$193,726 in CDBG entitlement funds and is carrying forward \$373 from a prior year.

Anticipated Resources

| Program | Source of Funds | Uses of Funds | Expected Amount Available Year 3 | | | | Expected Amount Available Remainder of ConPlan \$ | Narrative Description |
|---------|------------------|--|----------------------------------|--------------------|--------------------------|-----------|---|--|
| | | | Annual Allocation: \$ | Program Income: \$ | Prior Year Resources: \$ | Total: \$ | | |
| CDBG | public - federal | Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services | 193,726 | 0 | 373 | 194,099 | 374,030 | Expected amount is based on projection in 2015-2019 Consolidated Plan. Prior Year resources total \$373. |

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City developed its 2015-2019 Consolidated Plan with the expectation that HUD would allocate \$935,060 to it in CDBG funding over the 5-year period of the Plan. The City will work with local, regional

and state partners to leverage limited CDBG funds to meet its housing and nonhousing community development needs. However, the CDBG Entitlement Program does not require matching funds.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Not applicable

Discussion

The City budgeted its limited 2017 CDBG resources to improve public access to public facilities and resources and provide eligible public services to address unmet needs. Goals and objectives identified through the City’s 2015-2019 Consolidated Plan and 2017 Action Plan citizen participation process are addressed through the activities funded with these resources.

AP-20 Annual Goals and Objectives

Goals Summary Information

| Sort Order | Goal Name | Start Year | End Year | Category | Needs Addressed | Funding | Goal Outcome Indicator |
|------------|-----------------|------------|----------|-------------------------------------|----------------------------------|-------------------|---|
| 1 | Public Services | 2015 | 2019 | Homeless Non-Homeless Special Needs | Homeless and Supportive Services | CDBG: \$27,674.55 | Public service activities other than Low/Mod Income Housing Benefit: 100 Persons Assisted Public service activities for Low/Mod Income Housing Benefit: 10 Households Assisted Homelessness Prevention: 35 Persons Assisted |

| Sort Order | Goal Name | Start Year | End Year | Category | Needs Addressed | Funding | Goal Outcome Indicator |
|------------|--|------------|----------|-----------------------------------|---|--------------------|--|
| 2 | Improve Quality of Life through Public Facilities Improvements | 2015 | 2019 | Non-Housing Community Development | Special Needs Populations Parks & Recreational Facilities | CDBG: \$154,218.45 | Public Facility or Infrastructure Activities other than Low/Mod Income Housing Benefit: 22392 Persons Assisted |

Table 6 – Goals Summary

Goal Descriptions

| | | |
|---|-------------------------|--|
| 1 | Goal Name | Public Services |
| | Goal Description | <p>In compliance with HUD’s annual 15% public services cap, 2017 Program Year funding in the total amount of \$27,674.55 total is budgeted for four public service agencies to assist in providing services to Pascagoula's homeless and other eligible residents as follows:</p> <ul style="list-style-type: none"> • Gulf Coast Center for NonViolence – \$7,323 for provision of emergency housing assistance and related services for persons experiencing domestic violence at Adrienne’s House, the Center’s satellite shelter in Pascagoula; • Catholic Community and Social Services - \$7,323 for rental and utility assistance to prevent or address homelessness; • Singing River Health System - \$7,323 for transportation services to the elderly to medical appointments; • Singing River Health System Foundation - \$ 5,705.55 for assistance in purchasing eligible medication, medical supplies and equipment. <p>These activities provide citywide benefit so no geographic area or target area information is identified.</p> |

| | | |
|---|--|--|
| 2 | <p>Goal Name</p> <p>Goal Description</p> | <p>Improve Quality of Life through Public Facilities Improvements</p> <p>The 2018 substantial amendment to the 2017 Action Plan reallocated \$68,205 from other 2017 projects to the ADA Public Access Improvements Project to bring total funds to \$153,734. This includes \$373 in funds carried forward in 2017. This project will provide ADA-compliant access to City parks and recreational facilities to benefit residents citywide. The location of the ADA access improvements to be funded with CDBG resources will be determined based on priorities identified in the Pascagoula ADA Self-Evaluation and Transition Plan to maximize public benefit.</p> <p>The second substantial amendment to the 2017 Action Plan reallocated \$48,924.31 from the ADA Public Access Improvements Project to the MCC Park Improvements Project. To support the City's effort to achieve the Strategic Plan Goal of Increasing Access to Quality Public Facilities, this substantial amendment will increase recreational amenities and access to an upgraded City park, as funds allow, improving the quality of life for 6,109 residents, of whom 3,415 (55.16%) are low- to moderate-income. The project service area where these residents live has no public parks or recreational resources except MCC Park.</p> <p>By adding an ADA-compliant playground and a basketball court to the existing park, as well as improving access throughout the park in compliance with the City's ADA Self-Evaluation and Transition Plan, residents will have the opportunity as participants and/or spectators to enjoy outdoor recreation and neighborhood engagement in a quality, conveniently-located City park.</p> |
|---|--|--|

AP-35 Projects – 91.220(d)

As part of the 2017 Action Plan development and substantial amendment processes, the City of Pascagoula considered all citizen input in terms of identifying and addressing unmet community development needs to achieve the goals identified in its Consolidated Plan with available CDBG resources. Pascagoula substantially amended its 5-Year Consolidated Plan in PY2016 to include housing and nonhousing community development goals and community priorities that inadvertently were left out of the original document submitted to HUD. These goals and priorities more comprehensively reflect Pascagoula's unmet needs and were identified through the citizen participation process during development of the Consolidated Plan, as well as the 2015 and 2016 Action Plans.

The \$373 in unallocated funds carried forward from previous years is budgeted for the ADA Public Access Improvements Project.

Projects for which 2017 CDBG funds are budgeted are:

- **ADA Public Access Improvements** - \$105,294.14 (includes \$373 in unallocated carryover from 2016) is budgeted to make ADA-compliant access improvements to City parks and recreational facilities following 2018 and 2019 substantial amendments to the 2017 Action Plan. (In 2018, \$68,205 was reallocated to this project from other 2017 projects. In 2019, \$48,924.31 was reallocated from this project to the MCC Park Improvements and Access Project.)
- **MCC Park Improvements and Access Project** - \$48,924.31 was reallocated from the ADA Public Access Improvements Project through a second substantial amendment to the 2017 Action Plan in 2019 to address the need to diversify public recreational resources in a northeast Pascagoula project service area where there are no other public parks or recreational facilities. Diversifying recreational amenities and access in MCC Park, as funds allow, will benefit 6,190 (55.16% Low/Mod) persons with an improved quality of life and living environment.
- **Public service activities** - \$27,674.55 is budgeted to assist nonprofit agencies provide affordable housing, homeless and other eligible public services for low- to moderate-income residents for citywide benefit; and
- **Administration** - \$12,206 is budgeted to pay some of the costs associated with implementing the CDBG Entitlement Program, including a portion of staff costs and educational outreach that addresses fair housing and payday lending businesses.

Projects

| # | Project Name |
|---|---|
| 1 | ADA Public Access Improvements |
| 2 | Administration |
| 3 | Public Service-Singing River Health System Foundation |
| 4 | Public Service-Catholic Social & Community Services |

| # | Project Name |
|---|--|
| 5 | Public Service-Singing River Health System |
| 6 | Public Service-Gulf Coast Center for Nonviolence |
| 7 | MCC Park Improvements Project |

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

To meet underserved and unmet needs identified during development of the 2017 Action Plan and 2015-2019 Consolidated Plan, the City has allocated \$28,969 in PY2017 CDBG funds for public service activities. This level of support for public service activities funding complies with HUD’s annual public services category cap.

The allocation of funds for eligible public service activities was determined by the City based on information provided in written requests submitted by nonprofit agencies and consideration of applicants’ past performance, professional capacity to provide the identified service, fiscal management experience, and program delivery achievements as they pertain to providing services to the homeless or to other special needs populations in the City.

The City also considered community goals and priorities identified in the 2015-2019 Consolidated Plan, as amended, in allocating its Program Year 2017 CDBG funds. Program Year 2017 activities funded with CDBG resources were identified during the citizen participation processes for development of the 2017 Action Plan; the substantial amendments in May-August 2018 and June – August 2019; and the 2015-2019 Consolidated Plan. The projects support Pascagoula’s overarching goal of developing a viable community in which all residents, but especially those in low- to moderate-income households, enjoy:

- decent housing;
- suitable living environments/improved quality of life; and
- expanded economic opportunities.

As identified in its 2015-2019 Consolidated Plan, the primary obstacle to addressing underserved needs in Pascagoula continues to be the lack of federal, state, and local resources - including CDBG Entitlement funds - to meet the high level of underserved needs in the community.

In support of the City's efforts to address the 5-Year Consolidated Plan goal to improve low- to moderate-income residents' quality of life, the City substantially amended the 2017 Action Plan to reallocate \$48,924.31 from the ADA Public Access Improvements Projects to MCC Park Improvements and Access Project to diversify recreational amenities in the only public park or recreational resource serving the seven census block group project service area in northeast Pascagoula. The park project will improve the quality of life for 6,190 residents, 3,415 or 55.16% of whom are low- to moderate-income, by expanding their opportunity to enjoy outdoor recreation amenities as participants and/or spectators. Access improvements also will be made in the park, as funds allow.

AP-38 Project Summary

Project Summary Information

| | | |
|---|--|--|
| 1 | Project Name | ADA Public Access Improvements |
| | Target Area | N/A |
| | Goals Supported | Improve Quality of Life through Improved Access To Public Facilities |
| | Needs Addressed | Parks & Recreational Facilities |
| | Funding | CDBG: \$105,294.14 |
| | Description | Make ADA-compliant access improvements to City parks, recreational facilities and other public resources for maximum public benefit on a citywide basis. The \$105,294.14 budgeted for this project includes \$373 carried over from a previous year. |
| | Target Date | |
| | Estimate the number and type of families that will benefit from the proposed activities | |
| | Location Description | Citywide |
| | Planned Activities | ADA-compliant access improvements will be made to existing City parks, recreational areas and public resources located throughout the City, in compliance with the Pascagoula ADA Self-Evaluation and Transition Plan. |
| 2 | Project Name | Administration |
| | Target Area | N/A |
| | Goals Supported | N/A |
| | Needs Addressed | N/A |
| | Funding | CDBG: \$12,206 |
| | Description | CDBG-eligible activities and expenses required to administer the Pascagoula CDBG Entitlement Program, including preparing an update to the Analysis of Impediments to Fair Housing Choice and educational outreach that addresses fair housing and predatory lending businesses. |
| | Target Date | |

| | | |
|---|--|--|
| | Estimate the number and type of families that will benefit from the proposed activities | |
| | Location Description | |
| | Planned Activities | CDBG-eligible activities required to administer the Pascagoula CDBG Entitlement Program |
| 3 | Project Name | Public Service-Singing River Health System Foundation |
| | Target Area | N/A |
| | Goals Supported | Assist Homeless With Services |
| | Needs Addressed | Homeless and Supportive Services |
| | Funding | CDBG: \$5,705.55 |
| | Description | This public service activity will provide health assistance including eligible medication, medical supplies and insurance assistance, to an estimated 20 qualifying residents. |
| | Target Date | |
| | Estimate the number and type of families that will benefit from the proposed activities | |
| | Location Description | |
| | Planned Activities | The public service activity will provide qualified residents with health assistance including medication, medical supplies and other assistance. |
| 4 | Project Name | Public Service-Catholic Social & Community Services |
| | Target Area | N/A |
| | Goals Supported | Assist Homeless With Services |
| | Needs Addressed | Homeless and Supportive Services |
| | Funding | CDBG: \$7,323 |
| | Description | This public service activity will provide rental assistance to 10 qualifying families (approximately 30 people) |
| | Target Date | |

| | | |
|---|--|---|
| | Estimate the number and type of families that will benefit from the proposed activities | |
| | Location Description | |
| | Planned Activities | Rental and utility assistance will be provided to prevent and address homelessness in Pascagoula. |
| 5 | Project Name | Public Service-Singing River Health System |
| | Target Area | N/A |
| | Goals Supported | Assist Homeless With Services |
| | Needs Addressed | Homeless and Supportive Services Special Needs Populations |
| | Funding | CDBG: \$7,323 |
| | Description | Funds will provide transportation services for an estimated 80 qualifying elderly residents to healthcare providers in Pascagoula. |
| | Target Date | |
| | Estimate the number and type of families that will benefit from the proposed activities | |
| | Location Description | |
| | Planned Activities | SRHS will provide roundtrip transportation services to qualifying elderly residents to healthcare appointments in Pascagoula. |
| 6 | Project Name | Public Service-Gulf Coast Center for Nonviolence |
| | Target Area | N/A |
| | Goals Supported | Assist Homeless With Services |
| | Needs Addressed | Homeless and Supportive Services |
| | Funding | CDBG: \$7,323 |
| | Description | Funds will be used to provide emergency and transitional shelter and support services to an estimated 35 people who have experienced domestic violence. |
| | Target Date | |

| | | |
|---|--|---|
| | Estimate the number and type of families that will benefit from the proposed activities | |
| | Location Description | |
| | Planned Activities | Emergency and transitional housing and supportive services will be provided to those who have experienced domestic violence. |
| | | |
| 7 | Project Name | MCC Park Improvements and Access Project |
| | Target Area | N/A |
| | Goals Supported | Improved Quality of Life |
| | Needs Addressed | Improved quality of life/living environment Parks & Recreation Special Needs Populations |
| | Funding | CDBG: \$48,924.31 |
| | Description | Recreational amenities will be diversified and access upgraded, as funds allow, to improve the quality of life for residents of the project service area, which is 55.16% low/mod. No other public parks or recreational facilities serve the 6,190 residents of this northeast Pascagoula area. |
| | Target Date | |
| | Estimate the number and type of families that will benefit from the proposed activities | The primarily residential project service area includes seven census Block Groups in northeast Pascagoula, identified in the attached map. 6,190 people live in this area, of whom 3,415 (55.16%) are low- to moderate-income. The area is zoned single family residential and neighborhood commercial. |
| | Location Description | 5701 Orchard Avenue, Pascagoula, MS |
| | Planned Activities | Activities may include engineer/design to reconfigure park; installation of a basketball court & repair of another; an ADA-compliant playground area; improved lighting and safety measures; water fountains, landscaping; ADA access in the park; related recreational amenities. |

AP-50 Geographic Distribution – 91.220(f)

Because its needs are so great throughout the City, it does not invest its CDBG dollars according to a geographic distribution. As in its 2015-2019 Consolidated Plan, the City will continue to describe goals and objectives in its 2017 Action Plan primarily in terms of the functional components of a well-developed community that creates and champions neighborhood stability, rebuilding, and growth.

The City will continue to address its unmet housing and nonhousing community development needs by:

- supporting improved access to affordable housing;
- providing housing assistance services;
- implementing activities to provide suitable living environments; and
- addressing unmet needs of the homeless and special needs populations through funded qualified public services.

Rationale for the priorities for allocating investments geographically

Not applicable

AP-55 Affordable Housing – 91.220(g)

Introduction

Providing a suitable living environment for its residents, especially those in low- to moderate-income households and special needs populations, is a primary goal of the City of Pascagoula, which it attempts to address through its limited CDBG annual allocation. The City does not receive HOME, ESG, or HOPWA funding.

In 2017, the City budgeted a portion of its limited CDBG allocation to fund public service activities to help it achieve its annual goal of assisting 35 people who have experienced domestic violence access emergency and transitional housing and supportive services provided by the Gulf Coast Center for Nonviolence. The goal of assisting 10 qualified, low-income households with rental assistance will be achieved through the CDBG-funded public service activities conducted by the Catholic Social and Community Services.

| One Year Goals for the Number of Households to be Supported | |
|---|---|
| Homeless | 0 |
| Non-Homeless | 0 |
| Special-Needs | 0 |
| Total | 0 |

Table 9 - One Year Goals for Affordable Housing by Support Requirement

| One Year Goals for the Number of Households Supported Through | |
|--|----|
| Rental Assistance | 10 |
| The Production of New Units | 0 |
| Rehab of Existing Units | 0 |
| Acquisition of Existing Units | 0 |
| Total | 10 |

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

The City budgeted CDBG public service funds to address high priority, unmet needs in the community, as identified during the 2017 Action Plan and 2015-2019 Consolidated Plan development processes.

AP-60 Public Housing – 91.220(h)

Introduction

The Mississippi Regional Housing Authority VIII is the local public housing agency in the City and administers both the public housing and Section 8 Housing Choice Voucher Program. Not only is it not identified as “troubled,” the Mississippi Regional Housing Authority VIII is considered a “High Performing Public Housing Authority” that serves a variety of tenants including the elderly, disabled, veteran, and family populations.

Of the 21 projects that the housing authority owns and manages, three are located in the City and include a total of 198 units. The Housing Authority also administers 6,778 Section 8 housing vouchers, but it is not possible to identify the number of vouchers directly benefitting Pascagoula residents.

Six Low-Income Housing Tax Credit (LIHTC) properties, which provide a total of 589 federally-assisted housing units, also are located in the city.

Actions planned during the next year to address the needs to public housing

There are no plans at the present time to rehabilitate any of the public housing complexes in the City of Pascagoula. The City will continue to support the Resident Councils at all three public housing complexes and will continue to provide residents with technical assistance regarding Section 3 training and employment opportunities. The City also will continue to provide fair housing and predatory lending educational outreach information to public housing residents.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

All three public housing complexes in the City have active Resident Councils. The City will continue to support efforts of the Mississippi Regional Housing Authority VIII to encourage public housing residents to be more involved in management and to participate in homeownership.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not applicable

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City's direct investment in affordable housing and associated services for vulnerable citizens led to seven homeless households moving from homelessness to housing in 2016. State funding targeted toward moving homeless persons living with mental illness from homelessness to housing, managed by Singing River Services and Open Doors Homeless Coalition, led to 22 households obtaining safe, decent, affordable housing. Federal funding for local programs administered by local nonprofit agencies assisted an additional 10 extremely low-income homeless households in successfully maintaining housing, according to the Open Doors Homeless Coalition, which manages regional homeless data by city.

During Program Year 2017, the City will continue to work with regional and local nonprofit agencies to address homelessness in Pascagoula. Public service activities to support emergency and transitional housing and related services will be funded with a portion of Pascagoula's 2017 CDBG allocation as identified in AP-35 Projects.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Nonprofit organizations have coordinated services to effectively end homelessness among veterans in the Mississippi Gulf Coast Continuum of Care that includes the City of Pascagoula. Under the leadership of the Open Doors Homeless Coalition, Pascagoula and other partners will continue to collaborate to effectively end chronic homelessness in the City by the end of 2017 and effectively end homelessness among families and youth by 2020.

Other partners in this effort include the Salvation Army, Homes of Grace, and the Gulf Coast Center for NonViolence, Church on the Rock, Power Ministries, Jackson County Community Action Agency and Catholic Social Services. These partners provide a range of services that include emergency housing, transitional housing and permanent housing.

In spite of this collaborative effort, there is a gap in available funding to support effective outreach and coordinated entry, which would streamline access to homeless services for Pascagoula's most vulnerable citizens.

Addressing the emergency shelter and transitional housing needs of homeless persons

In 2017, there are 27 shelter beds in the City of Pascagoula primarily for single adults. The existing shelter would be more effective, according to homeless service providers, if renovated to include space for families with children needing shelter.

Through the CDBG public service category, the City of Pascagoula provides funding to experienced homeless and special needs population service organizations that provide emergency shelters and transitional housing for individuals and their families. Once homeless or special needs populations are housed, supportive service providers work to address physical and mental needs, such as food and clothing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City will continue to seek additional resources to meet the housing needs of homeless persons, especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth.

The City also will continue to support the efforts of homeless service providers to help homeless individuals and their families maintain housing, employment, mental, and physical health. Pascagoula will continue to be an active partner with the Open Doors Homeless Coalition in its efforts to obtain and maintain data to document the extent of homelessness in the City of Pascagoula.

The City will continue its public educational outreach to homeless and special needs populations regarding fair housing, and predatory lending.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City will continue to support efforts of housing and supportive service providers to obtain federal and state funding for the continuation and expansion of services and facilities to bridge the gap that exists in fully addressing the needs of the homeless and to prevent homelessness.

To help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs, the City of Pascagoula will continue to support nonprofit agencies' applications for funding to continue and expand programs and facilities to meet the needs of these vulnerable populations. Agencies such as the South Mississippi Regional Center, LIFE, Gulf Coast Mental Health and the Mental Health Association of Mississippi will continue to be supported.

Discussion

By working collaboratively with regional and local nonprofit agencies and organizations, the City of Pascagoula maximizes the effective and efficient use of its limited CDBG resources to address the needs of the homeless.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Pascagoula's 2015-2019 Consolidated Plan and 2015 Analysis of Impediments to Fair Housing Choice identify the need for additional federal funding to support development of affordable housing located in various neighborhoods throughout the City rather than clustering it in low-income and racially concentrated areas.

The Comprehensive Housing Strategy being funded with 2016 CDBG resources will improve the capacity of City staff to fund, coordinate and implement a diverse housing program that addresses the needs of tenants and homeowners to access and maintain affordable housing in a location of their choice.

During PY2017, the City will continue to implement its fair housing and predatory lending public education outreach efforts and will support grant applications of local nonprofit agencies to access:

- local housing rehabilitation loan, grant and tax credit programs;
- emergency shelter and transitional housing services and programs; and
- various programs to expand homebuyer education programs; to assist first-time homebuyers with down payment assistance; and to provide funding assistance for rehabilitation of rental units.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City is committed to implementing the following policies as a way of ensuring there are no public policy barriers to affordable housing in Pascagoula:

- The City will continue to support the Mississippi Development Authority and the Mississippi HOME Corporation in the mission to provide residents with down payment assistance and homebuyer education.
- The City will work with housing developers to build affordable workforce development housing units.
- The City will continue to support efforts of the Mississippi Regional Housing Authority VIII to improve the three public housing complexes located in the City.
- The City will continue to support nonprofit agencies and organizations which provide weatherization and LIHEAP support to Pascagoula residents.
- The City will continue to take actions to eliminate the impediments identified in its 2015 Analysis of Impediments to Fair Housing Choice and will maintain records documenting actions taken.

Discussion:

The City will continue to work with area nonprofit agencies providing housing and housing services to improve access to fair housing by eliminating barriers.

AP-85 Other Actions – 91.220(k)

Introduction:

To meet other housing and nonhousing community development needs identified during development of the 2015-2019 Consolidated Plan and the 2017 Action Plan, the City budgeted \$27,674.55 of its 2017 CDBG funds for public services. The four nonprofit organizations identified below will receive funds to support the following public service activities:

- **Catholic Social and Community Services** – \$7,323 to provide rental assistance to 10 qualifying families (approximately 30 people)
- **Singing River Health System** – \$7,323 to provide transportation services for an estimated 80 qualifying elderly residents to healthcare providers in Pascagoula
- **Singing River Health System Foundation** – \$5,705.55 to provide health assistance including medication, medical supplies and insurance assistance, to an estimated 20 qualifying residents
- **Gulf Coast Center for Nonviolence** – \$7,323 to provide emergency and transitional shelter and supportive services to an estimated 35 people who have experienced domestic violence.

Other 2017 CDBG-funded projects include improving existing public facilities and resources to comply with ADA access requirements, based on priorities established in the Pascagoula ADA Self-Evaluation

and Transition Plan. Through the 2018 substantial amendment to the 2017 Action Plan, an additional \$68,205 in 2017 CDBG resources was reallocated to the ADA Public Access Improvements Project from two other 2017 projects, to bring total 2017 CDBG funding for ADA-compliant access improvements to \$154,218.45. The second substantial amendment (in 2019) reallocated \$48,924.31 from this project to the MCC Park Improvements Project to address an unmet, high-priority community need for more diverse recreational amenities and improved access to a park located in a northeast Pascagoula project service area.

Actions planned to address obstacles to meeting underserved needs

The City of Pascagoula will continue to facilitate development of a regional social service collaborative to meet underserved needs. This collaborative will:

- coordinate the schedules and service delivery of local and regional organizations;
- share limited resources and information;
- reduce or eliminate duplication of efforts; and
- implement community-wide solutions to address local and regional needs.

Actions planned to foster and maintain affordable housing

The City will continue to invest CDBG public service funds to support experienced nonprofit agencies in moving homeless individuals and their families from shelters to transitional and permanent housing. The City will continue to work with local and regional housing agencies to pursue a comprehensive array of residential loan, grant and tax credit resources as part of its comprehensive efforts to meet the affordable housing needs of Pascagoula residents.

Actions planned to reduce lead-based paint hazards

During the 2017 Program Year, the City will continue to work with the Mississippi Regional Housing Authority VIII and other housing providers in the City to reduce lead-based paint hazards in housing units.

- The City will continue to require that substantial rehabilitation of housing units in the City, particularly if CDBG funds are invested in the project, test for lead-based paint and abate it, if necessary, in compliance with EPA regulations.
- The Mississippi Regional Housing Authority VIII will continue its home inspection program requiring owners of housing units inspected for Section 8 Housing Choice Voucher Program eligibility scrape and repaint any surface areas where paint is chipping or peeling.
- The Housing Authority also will continue its lead-based paint hazard educational program by providing educational information to Section 8 families with children aged 6 years and younger living in public housing.

Actions planned to reduce the number of poverty-level families

The City of Pascagoula has the following programs and policies in place to reduce the number of poverty-level families:

- The City will continue to invest CDBG resources to revitalize, rebuild and redevelop deteriorating neighborhoods where property is not being consistently maintained in compliance with local codes, and especially in neighborhoods where a majority of residents are low- to moderate-income.
- The City will pro-actively promote and encourage economic development and redevelopment in areas throughout the City.
- The City will continue to recruit new businesses and support expanded job opportunities for residents.
- The City will continue to work with housing developers to expand and diversify local affordable housing options.
- The City will maintain public street improvements (such as curbs, gutters and sidewalks) in accordance with its infrastructure maintenance policy.
- The City will support efforts to expand affordable childcare services (both day care and after hour care) to allow parents of young children to maintain employment.
- The City will continue to support efforts to expand public transportation services to improve residents' access to employment, education and training opportunities.

Actions planned to develop institutional structure

Below are strategies to develop Pascagoula's institutional structure identified in its 2015-2019 Consolidated Plan, which the City will continue to use and build upon:

- Improve coordination and communication between public and private sector agencies to avoid duplication of efforts;
- Support efforts by the Mississippi Regional Housing Authority VIII and other housing organizations to expand the inventory of affordable housing for the elderly through HUD Programs and other public/private resources.
- Continue to support the efforts of the Salvation Army, Homes of Grace, Open Doors Homeless Coalition, Gulf Coast Center for NonViolence, Boys and Girls Clubs, Public Housing Resident Councils, Stevens Center and others in their work to address the unmet needs of the homeless, the elderly, the physically and mentally disabled, persons with HIV/AIDS and their families, and the drug and alcohol addicted individuals who live in the City of Pascagoula.
- Support efforts to meet the public transportation needs of Pascagoula residents, especially of residents who are unable to access social services critical to their overall health and wellbeing.
- Continue to support on-going efforts of local and regional housing and service agencies to address the full continuum of care for Pascagoula residents.
- Continue to adhere to its Citizen Participation Plan so that the City may benefit from diverse input that fully reflects the opinions of its residents so local needs may be identified comprehensively and appropriately prioritized.

- Continue to conduct an annual mailout to local and regional housing and community service agencies to encourage participation in developing and implementing Pascagoula’s Consolidated and Annual Action Plans.

Actions planned to enhance coordination between public and private housing and social service agencies

The City has significantly increased its efforts to coordinate development of a regional housing and community services collaborative that will coordinate the work of both local and regional social service agencies. The City recognizes that improved service coordination will help eliminate duplication of efforts, maximize the effective use of limited public resources, improve communication and education about “best practices”, and identify community-wide solutions to meet basic housing and community needs.

The City will continue to participate as an active member in the Open Doors Homeless Coalition Continuum of Care and to adhere to its Citizen Participation Plan.

AP-90 Program Specific Requirements – 91.220(l)(1,2,4)

Introduction:

The City invests its CDBG funds to provide public services to address unmet community needs; to provide its residents with suitable living environments; and to expand economic opportunities, particularly for those residing in low- to moderate-income households or who have special needs.

Not less than 70% of the city’s CDBG allocation is used for low to moderate-income individuals and their families and each of the activities meets at least one of the National Objectives for the CDBG program.

**Community Development Block Grant Program (CDBG)
Reference 24 CFR 91.220(l)(1)**

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

- | | |
|--|---|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |

| | |
|--|----------|
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan | 0 |
| 5. The amount of income from float-funded activities | 0 |
| Total Program Income: | 0 |

Other CDBG Requirements

| | |
|---|---------|
| 1. The amount of urgent need activities | 0 |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 100.00% |

The City's 2017 Action Plan covers the consecutive three-year program period of 2017, 2018 and 2019.

Draft

Attachments will be finalized before attaching to the final document:

**Citizens Participation
Maps
SF-424 and HUD Certifications**

Draft